# STATE OF HAWAII DEPARTMENT OF LAND AND NATURAL RESOURCES OFFICE OF CONSERVATION AND COASTAL LANDS

Honolulu, Hawaii

File No.: OA-06-34

## April 28, 2006

Board of Land and Natural Resources State of Hawaii Honolulu, Hawaii

**REGARDING:** 

Enforcement File No. OA-06-34

Regarding Alleged Unauthorized Placement of Structures on State

Leased Lands General Lease S-4900

BY:

50 % Estate of May Kealoha (deceased), c/o Sereen Assucsion,

2357B Maunalaha Road, Honolulu, Hawaii 96822

50 % Dorothy Ortiz, 2357A Maunalaha Road, Honolulu, Hawaii

96822

LAND OWNERSHIP:

State of Hawaii, Department of Land and Natural Resources, Land

Division, P.O. Box 621, Honolulu, Hawaii 96809

TMK:

(1) 2-5-024:005

AREA OF PARCEL:

1.45 Acres - .20 Acres Stream = 1.25 Acres (54,452.5 Square Feet)

**AREA OF USE:** 

Approximately 2,500 Square Feet

**LOCATION:** 

Maunalaha Homesites, Island of Oahu

**SUBZONE:** 

Resource

## **DESCRIPTION OF AREA:**

The subject parcel TMK: (1) 2-5-024:005 is located within the Maunalaha Homesites, in Tantalus, Island of Oahu, and owned by the State of Hawaii, Department of Land and Natural Resources (DLNR). This area is known as the Maunalaha Homesites area; there have been approximately 29 leases assigned. May Kealoha, the deceased, and Dorothy Ortiz, sisters, are the general lessees to subject parcel TMK: (1) 2-5-024:005, under General Lease S-4900. The subject parcel is located in the State Land Use (SLU) Conservation District, Resource subzone (Exhibits 1, 2 & 3).

## **ALLEGED UNAUTHORIZED LAND USES:**

The Office of Conservation and Coastal Lands (OCCL) received a complaint from the Oahu District Land Office (ODLO) regarding an unauthorized structure on subject parcel TMK: (1) 2-5-024:005. On December 1, 2005, OCCL staff conducted a site inspection on the subject parcel and found three structures - Structure A, Structure B, and Structure C; all which seemed to be serving as three separate Single Family Residences (SFR)(Exhibit 4).

On December 2, 2005, the OCCL sent a letter to the ODLO regarding the unauthorized structures, and asked for further information from the land division if possible (Exhibit 5).

On February 21, 2006, the ODLO sent a letter to Dorothy Ortiz, and the Estate of May Kealoha, asking for further information on the age, square footage, purpose, and permits for any of the structures (**Exhibit 6**).

On March 17, 2006, OCCL and ODLO staff met with Dorothy Ortiz, her husband John, and son Malcolm Ortiz. It was revealed the original structure on the parcel was identified as "Structure B." The Ortiz's live in "Structure A," which was constructed three years ago when they moved back onto the property. "Structure C" appears to be the newest structure; the Ortiz believed it was added after May Kealoha became deceased (approximately six years ago).

The two alleged, unauthorized land uses are the construction of SFR, Structure A and Structure C, and is the subject of the staff report.

## REFERRAL OF ALLEGED VIOLATIONS TO THE LAND BOARD RATHER THAN THE HEARING OFFICER/ADMINISTRATIVE PENALTY SYSTEM (HOAPS):

The alleged violations have been referred to the Board of Land and Natural Resources rather than HOAPS because of the seriousness of the violations<sup>1</sup>.

## **RESOLUTION OF UNAUTHORIZED LAND USES:**

Chapter 13-5, Hawaii Administrative Rules (HAR) and Chapter 183C, Hawaii Revised Statutes (HRS), regulate land uses in the Conservation District by identifying a list of uses that may be allowed by Conservation District Use Permit (CDUP). The chapters also provide for penalties, collection of administrative costs, costs associated with land and/or habitat restoration, and damages to state land for uses that are not allowed or for which no permit has been obtained. HAR, Chapter 13-5 defines "land use" in part as: the placement or erection of any solid material on land or the grading, removing or dredging of any material or natural resource on land.

The two alleged, unauthorized land uses are the construction of SFR, Structure A and Structure C. This report and staff recommend conditions seek to resolve the subject Conservation District

<sup>1</sup> HOAPS distinguishes between Level I and Level II violations, the former being the more serious category which is referred to the Board, and the latter, minor violations, referred to HOAPS.

## **Board of Land and Natural Resources**

ENF: OA-06-34

violation. Pursuant to HRS, Chapter 183C, the maximum fine for a conservation district violation is \$2,000 per violation in addition to administrative costs, costs associated with the land and/or habitat restoration, if required, and damages to state land. After written or verbal notification from the Department, willful violation of this section may incur an additional fine of up to \$2,000 per day per violation for each day the violation persists.

## **DISCUSSION:**

Staff notes the two SFR's, Structure A and Structure C, have not applied for, executed, and/or received Conservation District Use Application (CDUA) approval. Staff notes the SFR Structure B did not received approval to make alterations and/or improvements.

## Structure A

Staff notes Dorothy and John Ortiz live in "Structure A;" which is approximately 750 square feet. The Ortiz's moved back to the subject parcel three years ago, and according to them spent approximately \$15,000.00 on the construction of the structure. Staff does not find any permits on file through the City and County of Honolulu (City) Department of Planning and Permitting Department (DPP) for a Building Permit.

## Structure B

Staff notes the deceased was to have resided in "Structure B," and it appears that some of her family member live there now. Staff notes records obtained through the City's Department of Planning and Permitting office notes the structure may have been constructed in 1944. However, there is a record from 1983 in which a 144 square foot concrete deck was added to a 516 square foot structure, total square footage 660 square feet; although staff notes the structure appears to be larger than 660 square feet, perhaps 1,000 square feet. The structure appears to be in serious disrepair, and staff is concerned that the structure does not conform to the City's DPP Building Code Ordinances. Staff notes Structure B would no longer be considered a nonconforming structure since it has been altered.

## Structure C

Staff notes other family members of the deceased live in Structure "C," which is approximately 750 square feet. Apparently, this structure was constructed six years ago after May Kealoha passed away. Staff does not find any permits on file through the City DPP for a Building Permit.

Staff notes there are three separate SFR structures located on the subject parcel. Staff notes the two SFR Structures, A and Structure C, are considered a violation of the Conservation District Rules and Regulations, Chapter 183C, Hawaii Revised Statutes, and Chapter 13-5, Hawaii Administrative Rules (HAR). Staff notes pursuant to HAR, Section 13-5-41(b), SINGLE FAMILY RESIDENCES: STANDARDS notes that not more than one SFR shall be authorized within the Conservation District on a legal lot of record. Staff notes the lot size is 1.25 acres (54,452.5 square feet) and the Maximum Developable Area<sup>2</sup> that could be developed is 5,000 square feet.

<sup>2</sup> The OCCL notes the Maximum Developable Area (MDA) "means the total floor area in square feet allowed under the approved land use. The floor area computation shall include: all enclosed (on three sides minimum, with floor or roof structure above) living areas; above-grade decks in excess of four feet in width; garage; carport; swimming pools, saunas or other developable water features (excluding naturally existing ponds, tidepools, etc.); play courts; or any other

Staff notes in order to resolve the enforcement case, there can only be one SFR structure on the subject parcel. Staff recommends to the Board of Land and Natural Resources (Board) that Dorothy Ortiz and Estate of May Kealoha are given one year from the date of the Board's action to remove two of the SFR structures to conform to the Chapter 183C, HRS, and Chapter 13-5, HAR.

Staff notes the year will give Dorothy Ortiz and the Estate of May Kealoha time to remove two of the SFR structures, and to apply, submit, and execute an After-The-Fact (ATF) CDUA for the remaining SFR. Dorothy Ortiz and the Estate of May Kealoha will need to determine which SFR structure will remain. The ATF CDUA could also address Dorothy Ortiz and the Estate of May Kealoha request to alter, and/or increase the square footage of the remaining SFR to meet the total 5,000 square foot MDA allowed.

The City's Real Property Office notes there are three structures, which total approximately 63,162 square feet. Staff notes the improved structure figures of 10,000, 42,984, and 10,178 square feet seem quite high. It is possible the numerical value is wrong (**Exhibit 7**).

Staff further recommends to the Board that a fine of \$2,000.00 be levied on Dorothy Ortiz for Structure A that was constructed three years ago. Staff recommends to the Board that a fine of \$2,000.00 be levied on the Estate of May Kealoha for Structure C that was constructed six years ago. Staff notes Dorothy Ortiz and the Estate of May Kealoha should each pay \$250.00, total \$500.00 for the OCCL's administrative costs; total costs \$4,500.00. This submittal and notice of the Board's meeting will be sent to Dorothy Ortiz and the Estate of May Kealoha by certified mail to the address of record in Hawaii.

## **FINDINGS:**

- 1. That Dorothy Ortiz and the Estate of May Kealoha did in fact authorize, cause, or allow two unauthorized violations to occur (construction of two strucures);
- 2. That the two unauthorized land uses are of a serious nature; and
- 3. That the two unauthorized land uses occurred within the State Land Use Conservation District, General subzone.

## AS SUCH, STAFF RECOMMENDS AS FOLLOWS:

That, pursuant to Chapter 183C, Hawaii Revised Statutes (HRS), the Board of Land and Natural Resources find Dorothy Ortiz and the Estate of May Kealoha in violation of HRS, Chapter 183C and HAR, Chapter 13-5, and is subject to the following:

- 1. That Dorothy Ortiz and the Estate of May Kealoha violated the provisions of Chapter 183C, Hawaii Revised Statutes (HRS), and Chapter 13-5, Hawaii Administrative Rules (HAR), in two instance by failing to obtain the appropriate approval for Structure A and Structure B. Dorothy Ortiz and the Estate of May Kealoha are fined \$2,000.00 each;
- 2. That Dorothy Ortiz and the Estate of May Kealoha are fined an additional \$500.00 for administrative costs associated with the subject violation;
- 3. That Dorothy Ortiz shall pay all \$2,225.00, and the Estate of May Kealoha shall pay \$2,225.00 (total \$4,500.00) within thirty (30) days of the date of the Board's action;
- 4. That Dorothy Ortiz and the Estate of May Kealoha remove two of the three SFR structures, and apply, submit, and execute an After-The-Fact (ATF) CDUA for the remaining SFR to bring it into conformance with Chapter 183C, HRS, and Chapter 13-5, HAR, within one year from the date of the Board's action;
- 5. That in the event of failure of Dorothy Ortiz and the Estate of May Kealoha to comply with any order herein, they shall be fined an additional \$2,000.00 per day until the order is complied with;
- 6. That no further work shall occur on the subject parcel identified TMK: (1) 2-5-024: 005 located within the Conservation District, without the Board of Land and Natural Resources approval; Chairman's approval and/or OCCL approval. If further work occurs in the Conservation District portions of the subject parcels without approval; the Dorothy Ortiz and the Estate of May Kealoha will be fined an additional \$2,000.00 a day; and
- 7. That in the event of failure of Dorothy Ortiz and the Estate of May Kealoha to comply with any order herein, the matter shall be turned over to the Attorney General for disposition, including all administrative costs.

Respectfully submitted,

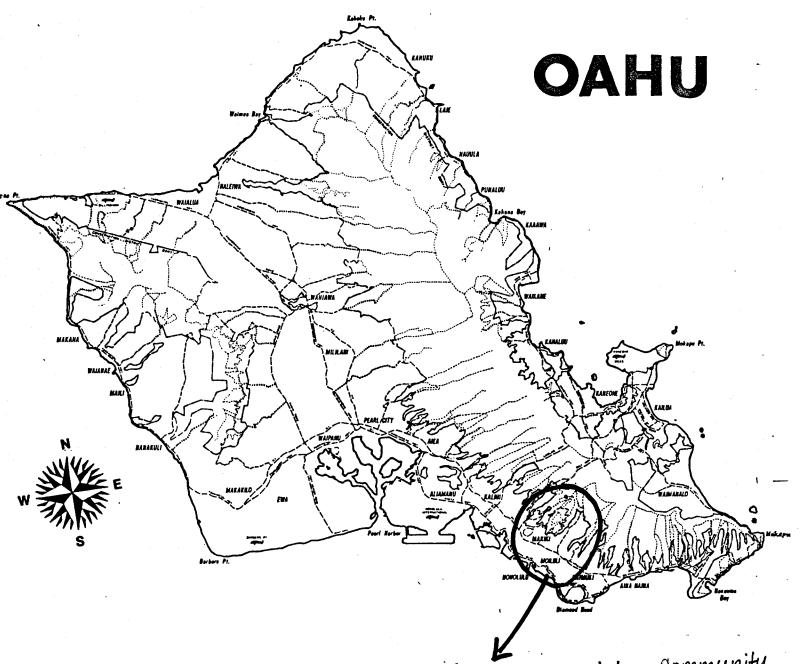
Dawn T. Hegger, Staff Planner

Daun P. Hagger

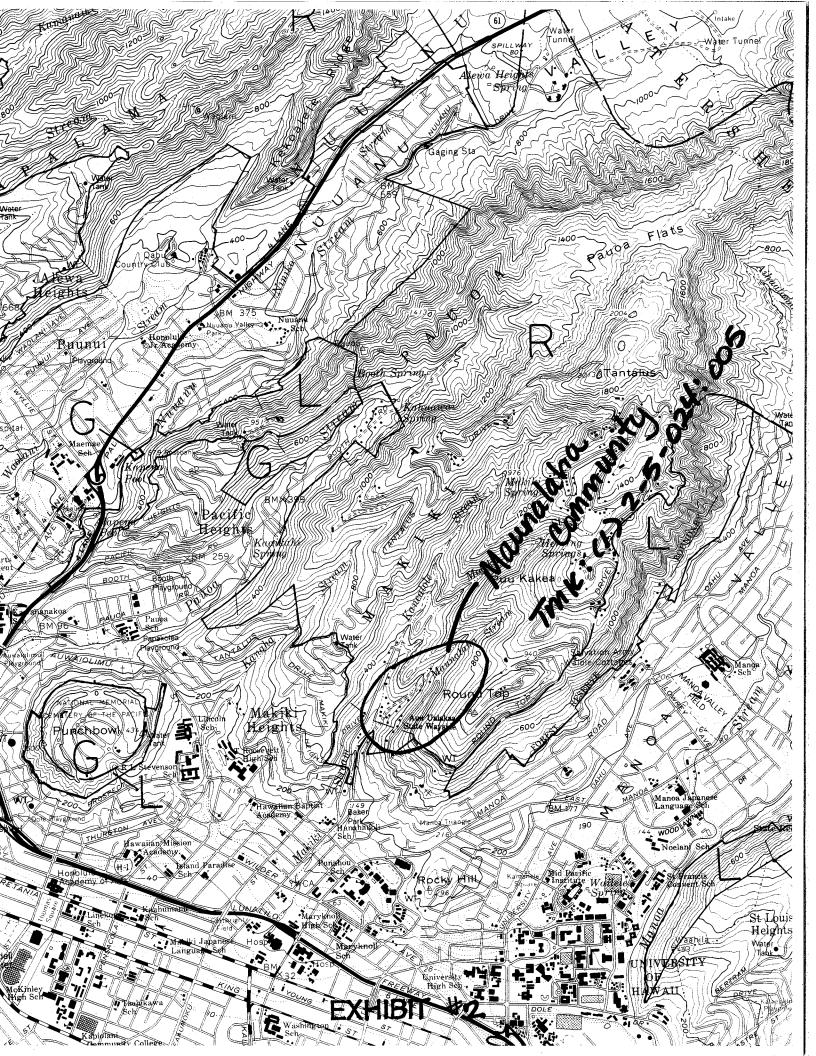
Office of Conservation and Coastal Lands

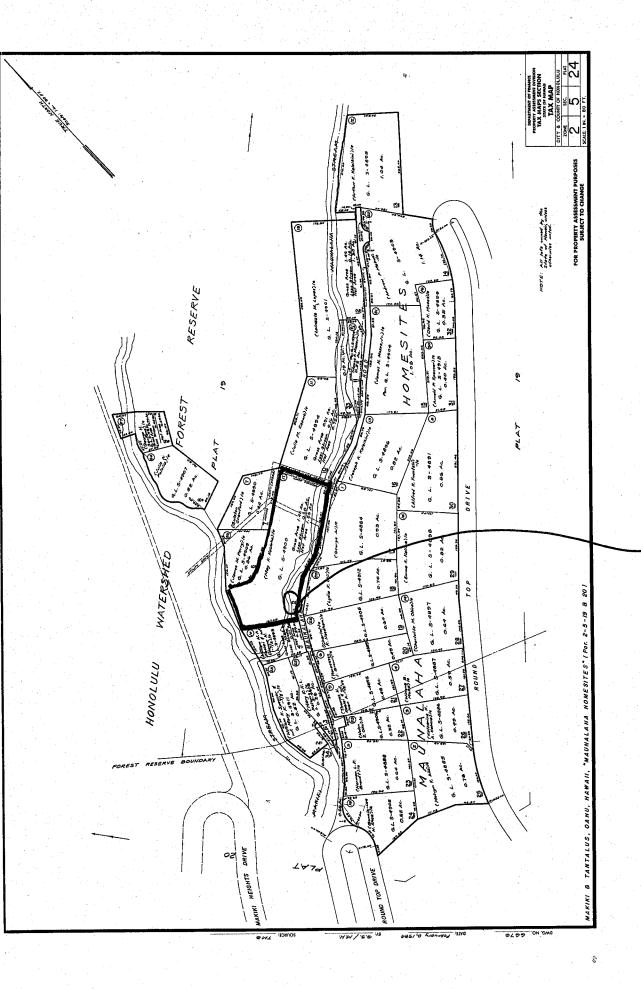
PETER T. YOUNG, Charpers

Department of Land and Natural Resources



Approximate area Maunalaha Community
TMK: (1) 2-5-024:005





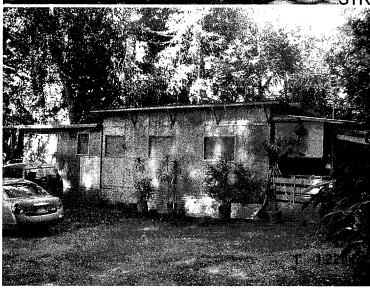
Monothy ortic Borothy ortic Estate May Fealona

Site Inspection December 1, 2005 Tax Map Key: (1) 2-5-024:005



- > Dorothy, John, Malcolm
- > constructed app. 2003

STRUCTURE A



> original structure Kealona family

STRUCTURE B



- > constructed app. 2000
- > Kealoha Family

STRUCTURE C

LINDA LINGLE GOVERNOR OF HAWAII





## STATE OF HAWAII DEPARTMENT OF LAND AND NATURAL RESOURCES

OFFICE OF CONSERVATION AND COASTAL LANDS
POST OFFICE BOX 621
HONOLULU, HAWAII 96809

PETER T. YOUNG
CHARPERSON
BOARD OF LAND AND NATURAL RESOURCES
COMMISSION ON WATER RESOURCE MANAGEMENT

ROBERT K. MASUDA DEPUTY DIRECTOR - LAND

DEAN NAKANO ACTING DEPUTY DIRECTOR - WATER

AQUATIC RESOURCES
BOATING AND OCEAN RECREATION
BUREAU OF CONVEYANCES
COMMISSION ON WATER RESOURCE MANAGEMENT
CONSERVATION AND CASTAL LANDS
CONSERVATION AND RESOURCES ENFORCEMENT
ENGINEERING
FORESTRY AND WILDLIFE
HISTORIC PRESERVATION
KAHOOLAWE BLAND RESERVE COMMISSION
LAND
STATE PARKS

DEC - 2 2005

Enforcement Case OA-06-34

## **MEMORANDUM**

TO: Rus

Russell Tsuji, Administrator

Land Division

FROM:

Samuel J. Lemmo, Administrator

Office of Conservation and Coastal Lands

**SUBJECT:** 

Site Inspection for Subject Parcel TMK: (1) 2-5-024: 005

May K. Kealoha, General Lease S-4900

The Department of Land and Natural Resources (DLNR), Office of Conservation and Coastal Lands was notified of a possible violations regarding the unauthorized construction of several structures on Subject Parcel TMK: (1) 2-5-024: 005.

This is to let the Oahu Land District Office know that on December 1, 2005, Dawn Hegger of the OCCL staff conducted a site inspection and noted three structures located on the subject parcel. The OCCL is not sure of the age of the structures and requests further information about the structures from the Land Division and/or the Lessee if possible.

Please contact Dawn Hegger of our Office of Conservation and Coastal Lands staff at 587-0380.

LINDA LINGLE GOVERNOR OF HAWAII





## STATE OF HAWAII DEPARTMENT OF LAND AND NATURAL RESOURCES LAND DIVISION

POST OFFICE BOX 621 HONOLULU, HAWAII 96809

February 21, 2006

PETER T. YOUNG
CHARRERSON
BOARD OF LAND AND NATURAL RESOURCES
COMMISSION ON WATER RESOURCE MANAGEMENT

ROBERT K. MASUDA

DEAN NAKANO ACTING DEPUTY DIRECTOR - WATER

AQUATIC RESOURCES
BOATING AND OCEAN RECREATION
BUREAU OF CONVEYANCES
COMMISSION ON WATER RESOURCE MANAGEMENT
CONSERVATION AND COASTAL LANDS
CONSERVATION AND RESOURCES ENFORCEMENT ENGINEERING
FORESTRY AND WILDLIFE
HISTORIC PRESERVATION
KAHOOLAWE ISLAND RESERVE COMMISSION LAND STATE PARKS

GL4900

**Dorothy Ortiz** 2357A Maunalaha Road Honolulu, Hawaii 96822

May Kealoha C/o Sereen Assucsion 2357B Maunalaha Read ♀ Honolulu, Hawaii 968#27006

Dear Lessees:

Subject:

Possible Violations for Unauthorized Structures on the site of General Lease No. S-4900, May Kealoha (deceased) and Dorothy Ortiz, as Tenants in Common, Maunalaha Homesites, Makiki & Tantalus, Honolulu, Oahu, Tax Map Key: 2-5-24:05

The Office of Conservation and Coastal Lands (OCCL) has informed the Land Division of possible violations on the subject lease site. The OCCL is requesting information regarding the structures. Please provide Land Division answers to the following questions about the three structures identified as being on the subject lease site (see photo attachment):

- 1) Structures constructed before 1964 that have not been expanded, and/or remodeled;
- 2) Structures constructed before 1964 but that have been expanded, and/or remodeled;
- 3) All structures constructed after 1964;
- 4) Summarize the square footage of each structure(s) area;
- 5) The purpose of each structure family dwelling; and
- 6) Government authorization document, i.e. City and County building permit.

Please provide a written response to the above questions by March 24, 2006.

Should you have any questions regarding this matter, you may call me at 587-0424.

Very truly yours,

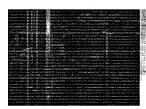
Al Jodar Land Agent

cc: Oahu Land Board Member

Central Files
District Files
Joslyn Kaawa
OCCL w/out attachment

I:\NETDATA\OAHU\AL\BD\Maunalaha\Ortiz&Kealoha structures Itr 06.doc

en



#### DEPARTMENT

**DPP Home** Honolulu Home

### **ACCOUNT**

Sign In

#### **PERMITING**

**Building Permits Properties New Online Permit Building Permit Application** Subdivisions Trenching Permits Calculate BP Fees

## City & County of Honolulu Department of Planning and Permitting

Tax Map Key

Details   Warnings   Permits   C	Owners   History   Assessments	Str Setbacks	Parcel I
----------------------------------	--------------------------------	--------------	----------

TMK:

2-5-024:005

Historical TMK Sequence:

Area (sq ft):

63162.

Area (acres):

1.45

Lot Number:

0017

Ohana:

### LAND CONTROL CODES

**Code Type** 

**Code Description** 

FLOOD ZONE

FIRM ZONE X

**HEIGHT LIMIT** 

STATE LAND USE STANDARDS

HISTORIC SITE REGISTER NO

LOT RESTRICTIONS

NONE

NONE

SMA/SHORELINE

NOT IN SMA

SPECIAL DISTRICT

NOT IN SPECIAL DISTRICT

STATE LAND USE

CONSERVATION DISTRICT

STREET SETBACK

ZONING (LUO)

P-1 RESTRICTED PRESERVATION

## **FACILITIES**

**Facility Code** 

Year Built

No. of

01 - Detached Dwelling (detached from property line on all sides) 1944.

1.

### TMK SEPARATIONS

**Activity Code** 

**Census Tract** 

Census Block

1 - HOUSEHOLD DWELLING 032.00

106

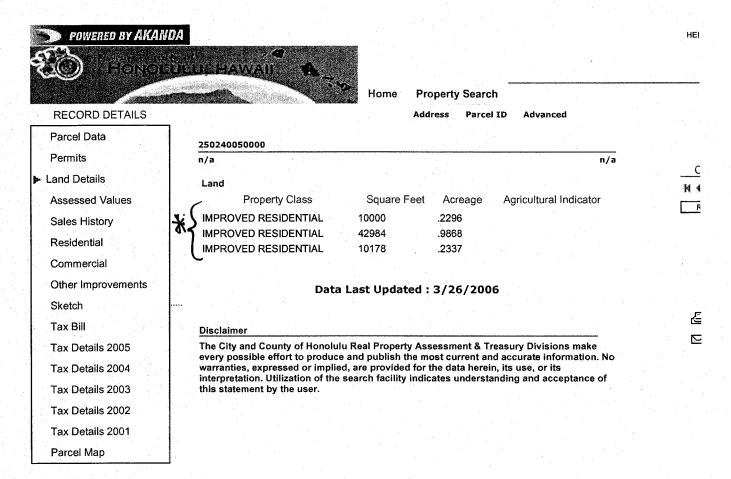
Address List:

2357 - MAUNALAHA RD

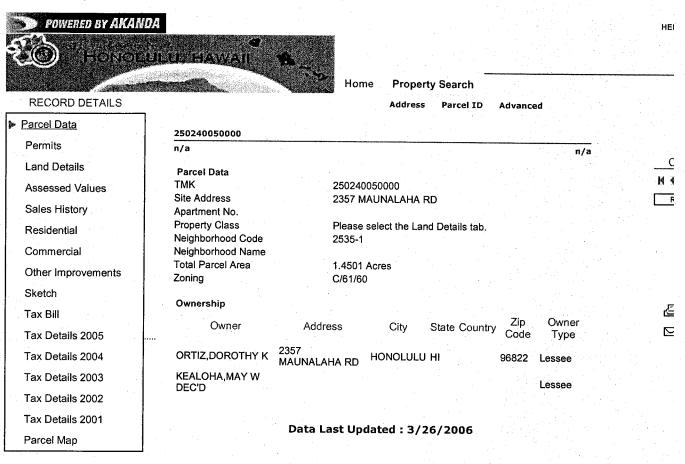
year one structure constructed

Cancel

City and County of Honolulu Department of Permitting & Planning 650 So. King St, Honolulu, HI 96813



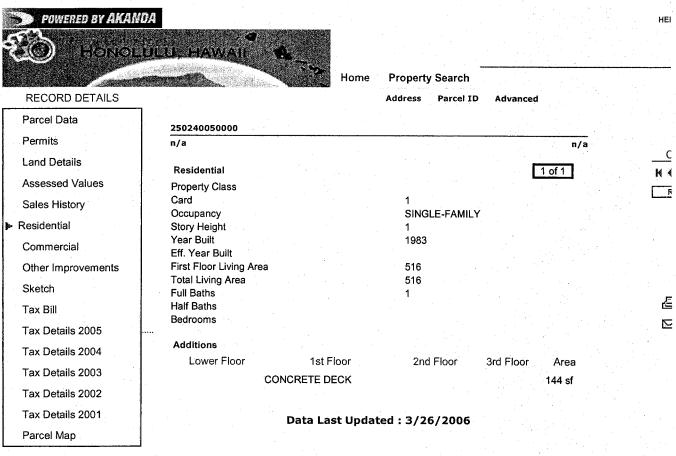
Data Copyright Honolulu County Public Access [Disclaimer] Last Updated: 3/26/2006 Site Design Copyright 1999-2004 Akanda Group LLC. All rights reserved.



Disclaimer

The City and County of Honolulu Real Property Assessment & Treasury Divisions make every possible effort to produce and publish the most current and accurate information. No warranties, expressed or implied, are provided for the data herein, its use, or its interpretation. Utilization of the search facility indicates understanding and acceptance of this statement by the user.

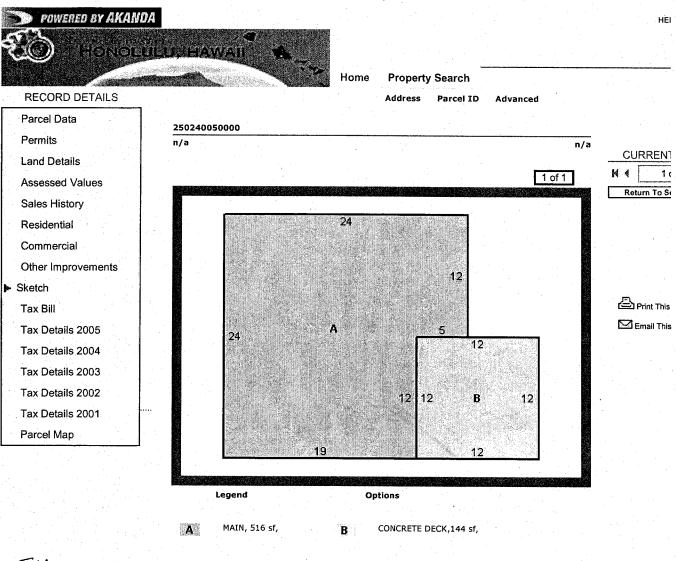
Data Copyright Honolulu County Public Access [Disclaimer] Last Updated: 3/26/2006 Site Design Copyright 1999-2004 Akanda Group LLC. All rights reserved.



Disclaimer

The City and County of Honolulu Real Property Assessment & Treasury Divisions make every possible effort to produce and publish the most current and accurate information. No warranties, expressed or implied, are provided for the data herein, its use, or its interpretation. Utilization of the search facility indicates understanding and acceptance of this statement by the user.

Data Copyright Honolulu County Public Access [Disclaimer] Last Updated: 3/26/2006 Site Design Copyright 1999-2004 Akanda Group LLC. All rights reserved.



516 144 660 A

Data Last Updated: 3/26/2006

Disclaimer

The City and County of Honolulu Real Property Assessment & Treasury Divisions make every possible effort to produce and publish the most current and accurate information. No warranties, expressed or implied, are provided for the data herein, its use, or its interpretation. Utilization of the search facility indicates understanding and acceptance of this statement by the user.

Data Copyright Honolulu County Public Access [Disclaimer] Last Updated: 3/26/2006 Site Design Copyright 1999-2004 Akanda Group LLC. All rights reserved.